



1 **Quantifying the relative importance of greenhouse gas emissions from current and future**
2 **savanna land use change across northern Australia**

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17



1 Abstract

2 Clearing and burning of tropical savanna leads to globally significant emissions of greenhouse
3 gases (GHG) although there is large uncertainty relating to the magnitude of this flux. Australia's
4 tropical savannas occupy over 25% of the continental land mass and have a potential to
5 significantly influence the national greenhouse gas budget, particularly because they are the focus
6 of likely agricultural expansion. To investigate the role of deforestation on GHG emissions, a paired
7 site approach was used. The CO₂ exchange was measured from two tropical savanna woodland
8 sites, one that was cleared, and a second analogue site that remained uncleared for a 22 month
9 observation period. At both sites, net ecosystem exchange (NEE) was measured using the eddy
10 covariance (EC) method. Observations at the cleared site was continuous before, during and after
11 the clearing event, providing high resolution data that tracked CO₂ emissions through multiple
12 phases of land use change.

13 At the cleared site, post-clearing debris was allowed to cure for 6 months and was subsequently
14 burnt, followed by extensive soil preparation for cropping. Emissions were estimated from the
15 debris fire by quantifying the on-site biomass prior to clearing and applying savanna-specific
16 emissions factors to estimate a fire-derived GHG emission. This was added to net CO₂ fluxes as
17 measured by the eddy covariance tower, giving a total GHG emission of 154 Mg CO₂-e ha⁻¹ from a
18 savanna woodland with a total fuel load (above- and below- ground woody debris, coarse woody
19 debris, litter plus C₄ grass fuel) of 40.9 Mg C ha⁻¹. This emission was dominated by the combustion
20 of cleared debris which was 83% of the total emission with the remainder coming from soil
21 emissions and decay of debris during the curing period prior to burning. Soil disturbance from
22 ploughing and site preparation for cropping was responsible for almost 10% of the total emission.
23 Fluxes at the uncleared site were tracked using an additional flux tower for the 22 month
24 observation period and over this time the cumulative NEE was -2.1 Mg C ha⁻¹, a net carbon sink.



1 Estimated emissions for this savanna type were then upscaled to provide estimates of the
2 magnitude of emissions from any future deforestation. At current rates of deforestation, savanna
3 burning is as significant a source of GHG emissions as deforestation, with fire emissions occurring
4 every year across this savanna biome. However, expanded deforestation could exceed fire emissions
5 and a clearing scenario was examined which suggested that clearing over and above current rates
6 could add up to 5% to Australia's national GHG account for the duration of the clearing activities.
7 This bottom-up study provides data that can reduce uncertainty associated with land use change for
8 this extensive tropical ecosystem and provide an assessment of the relative magnitude of GHG
9 emissions from savanna burning and deforestation as well as informing northern land use decision
10 making processes.

11



1 1.0 Introduction

2 An increase in greenhouse gas (GHG) emissions through human-related activities is leading to
3 rapid change in the climate system (IPCC 2013) and it is crucial to obtain data describing net GHG
4 balance at regional to global scales to better characterise anthropogenic forcing of the atmosphere
5 (Tubiello et al., 2015). Emissions from land-use change (LUC) are the integral of ecosystem
6 transformations that can include emissions from deforestation and conversion to agriculture,
7 logging and harvest activity, shifting cultivation, as well as regrowth sinks following harvest and/or
8 abandonment of previously cleared agriculture lands (Houghton et al., 2012). At present, LUC emits
9 $0.9 \pm 0.5 \text{ Pg C y}^{-1}$ to the atmosphere, which is approximately 10% of anthropogenic carbon emissions
10 (Le Quéré et al., 2014). Data sources and methods used to estimate LUC emissions are diverse.
11 These include census-based historical land use reconstructions and land use statistics, satellite
12 estimates of biomass change through time (Baccini et al., 2012), satellite monitored fire activity and
13 burn area estimates associated with deforestation (van der Werf et al., 2010). In addition, there is
14 increasing use of ecosystem models coupled with remote sensing to estimate emissions from LUC
15 (Galford et al., 2011).

16 Emissions associated with the LUC sector have the highest degree of uncertainty given the
17 complexity of processes involving net emissions and Houghton et al. (2012) assessed this
18 uncertainty at $\sim 0.5 \text{ Pg C y}^{-1}$, which is of the same order of magnitude as the emissions themselves.
19 Uncertainties in estimating GHG emissions arising from savanna clearing, associated debris burning
20 and conversion to agriculture are greater than those for tropical forests (Fearnside et al., 2009). It is
21 important to quantify the emissions and their uncertainties in savannas particularly because tropical
22 savanna woodland and grasslands occupy a large area globally ($27.6 \text{ million km}^2$), greater than
23 tropical forest ($17.5 \text{ million km}^2$, Grace et al., 2006).

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25 greater than tropical forest ($17.5 \text{ million km}^2$, Grace et al., 2006). Deforestation and associated fire



1 from these biomes are the largest contributors to global LUC emissions (Le Quéré et al., 2014).
 2 Much of these GHG emissions are from the Brazilian Amazonia, an agricultural area that has been
 3 expanding since the 1990s. However, over the last decade, the rate of tropical forest deforestation in
 4 this region has decreased from 16,000 km² in early 2000s to ~6,500 km² by 2010 (Lapola et al.,
 5 2014), but at the expense of the Brazilian cerrado, a vast savanna biome of some 2.04 million km²,
 6 where clearing rates have been maintained (Ferreira et al., 2013, 2016; Galford et al., 2013). Given
 7 the suitability of the cerrado topography and soils for mechanized agriculture as well as potential
 8 leakage pressure resulting from declining deforestation rates of tropical forests in Amazonia, the
 9 Cerrado may become the principal region of LUC in Brazil (Lapola et al., 2014).

10 North Australia is one of the world's major tropical savanna regions, extending some 1.93
 11 million km² across north-west Western Australia, the northern half of the Northern Territory and
 12 Queensland (Fisher and Edwards, 2015). This biome occupies approximately one third of the
 13 Australian continent and since European arrival, 5% has been cleared for improved pasture,
 14 horticulture and cropping (Landsberg et al. 2011), making it one of least disturbed savanna regions
 15 in the world (Woinarski et al., 2007). However, this small percentage equates to a substantial area
 16 of 9.2 million hectares and LUC and associated economic development in northern Australia is a
 17 government imperative and this is likely to involve expansion and intensification of grazing,
 18 irrigated cropping, horticulture and forestry (Northern Australia Committee, 2014). Drivers of this
 19 potential expansion in food and fibre production include the exploitation of growing markets of
 20 Asia as well as domestic factors such as the perception that land and water resources of north
 21 Australia can provide a future agricultural resource base to offset the expected declines in
 22 agricultural productivity in southern Australia due to adverse impacts of climate change (Steffan
 23 and Hughes, 2013).

24 Historically, intensive agricultural developments in northern Australia have been implemented
 25 based on limited scientific knowledge with dysfunctional policy and market settings, and as a result



1 there has been limited success (Cook, 2009). Future expansion needs to be underpinned by sound
2 understanding of the consequences of regional scale land transformation on carbon and water
3 budgets and GHG emissions. Any significant expansion northern agricultural production would
4 require significant clearance of native savanna vegetation, with unknown increases in GHG
5 emissions. Accurate and transparent measurement of sinks and sources of GHGs has become an
6 imperative to quantify impacts of LUC, in particular clearing and managed savanna burning, on
7 national GHG accounts (Meyer et al., 2012).

8 Most LUC studies occur at catchment, regional or biome scales (Houghton et al. (2012) and are
9 not underpinned by good understanding of underlying processes. However, there are an increasing
10 number of plot-scale studies using eddy covariance and chamber methods to provide direct
11 measures of net GHG fluxes from contrasting land uses (Lambin et al., 2013). These studies
12 typically compare microclimate and fluxes of GHGs from pastures and/or crops with adjacent forest
13 ecosystems under a range of management conditions (e.g. Anthoni et al. 2004; Zona et al. 2013) or
14 natural grasslands and different cropping types (e.g. Zenone et al., 2011). In tropical regions, there
15 is a focus on transitions from forest to pasture and from forest to crops for food or bioenergy
16 production (Galford et al., 2010; Wolf *et al.* 2011; Sakai *et al.* 2004).

17 There are fewer studies that directly measure GHG emissions and sinks prior to, during and
18 after LUC at one site. Land use change can involve rapid changes in net GHG emissions over
19 varying temporal scales (minutes, hours, and seasonal cycles) and continuous flux measurements
20 are essential to capture these events (Hutley et al. 2005). However, there are no direct observations
21 of emissions from savanna clearing in northern Australia, contributing to the uncertainty associated
22 with the LUC sector in Australia's national GHG accounts (Commonwealth of Australia, 2015).

23 Our objective is to provide a comprehensive assessment of GHG emissions associated with
24 savanna clearing. Our aims are to 1) quantify the typical rates of CO₂ exchange of intact tropical
25 savanna and make comparative measurements from an analogue site that was to be cleared, 2)



- 1 quantify CO₂ fluxes before, during and after a clearing event, 3) estimate both CO₂ and non-CO₂
- 2 (CH₄ and N₂O) GHG emissions arising from burning of debris and 4) quantify ecosystem scale
- 3 GHG balance for this land use conversion.

4 2.0 Methods

5 In this study we used a paired site approach, where concurrent fluxes of CO₂, water vapour and
 6 energy were measured using eddy covariance towers from an uncleared savanna woodland site and
 7 a similar savanna woodland site on the same soil type that was to be cleared, burnt and prepared for
 8 agricultural production. Fluxes of CO₂ were monitored for 161 days prior to clearing at both sites
 9 with observations continuing during the clearing event (deforestation) and for another 507 days
 10 through phases of woody debris and grass curing, burning and soil preparation through raking and
 11 ploughing. The entire observation period was 668 days. Flux observations of net CO₂ exchange
 12 were combined with on-site biomass measurements and regionally calibrated pyrogenic emissions
 13 factors to estimate emissions of CH₄ and N₂O (Russell-Smith et al., 2009b) and CO₂ (Hurst et al.,
 14 1994) from burning of the cleared debris. Fire derived emissions were combined with net CO₂
 15 fluxes from the conversion phases to provide a total net emission in units of CO₂-e for this land
 16 conversion. In this paper, we use the term deforestation to describe ‘savanna clearing’.
 17 Deforestation is defined under Australia’s National Greenhouse Accounting system, as the loss of
 18 forest/woodland cover due to direct human-induced actions and fail to regenerate cover via natural
 19 regrowth or restoration planting (Commonwealth of Australia, 2015).

20 2.1 Study sites

21 Both savanna woodland sites were located within the Douglas-Daly River catchment
 22 approximately 300 km south of Darwin, Northern Territory (Fig. 1). Both sites are OzFlux sites
 23 (www.ozflux.org.au), with flux observations ongoing at the uncleared (UC) savanna since 2007
 24 (Beringer and Hutley, 2016; Beringer et al., 2011; Hutley et al., 2011). OzFlux is the regional
 25 Australian and New Zealand flux tower network that aims to provide continental-scale monitoring



1 of CO₂ fluxes and surface energy balance to assess trends and improve predictions of Australia's
2 terrestrial biosphere and climate (Beringer et al., 2016). The UC site is broadly representative of
3 Australian tropical savanna woodland found on deep, well drained sandy loam soils at ~1000 mm
4 annual rainfall (Table 1). The cleared savanna site (CS) cleared was carefully selected to ensure the
5 vegetation and soils were as similar to the UC site as possible, and with topography suitable for
6 eddy covariance measurements.

7 Both sites were classified as savanna woodland type 4B2 using Northern Territory Government
8 vegetation mapping (Aldrick and Robinson 1972, 1:50,000 mapping), equivalent to the 'Eucalypt
9 woodland' Major Vegetation Group (MVG) of the National Vegetation Information System (NVIS,
10 Commonwealth of Australia, 2003). The sites were dominated by an overstorey of *Eucalyptus*
11 *tetrodonta* (F. Muell.), *Corymbia latifolia* (F. Muell.) and *Erythrophleum chlorostachys* (F. Muell.)
12 with a mid-storey of small deciduous trees and shrubs and an understorey of C4 grasses (*Sorghum*,
13 *Heteropogon spp.* dominated). Soils at both the UC and CS sites were red kandosols of the haplic
14 mesotrophic great group (Isbell, 2002), characterised as deep, sandy-loams (Table 1). The long-term
15 mean annual ($\pm$ sd) rainfall at the UC site was estimated at 1180 ± 225 mm (1970-2012, Australian
16 Water Availability Project (AWAP), www.csiro.au/awap), similar to the CS site at 1107 ± 342 mm
17 (1985-2013, Bureau of Meteorology station, Tindal, NT).

18 Both UC and CS sites had a flat topography (slopes of $< 2\%$) with a consistent savanna
19 woodland fetch of ~1.5 km at the UC site, and ~1 km at the CS site. At both sites 23 m guyed masts
20 were installed to support eddy covariance instruments at 21.5 m at both sites. The tower at the CS
21 site was moved three times to ensure adequate fetch was maintained according to seasonal wind
22 direction during clearing and phases of land use change as well as the height of the canopy surface
23 post-clearing and during the soil tillage phase (Table 2). Instruments were mounted at the top of the
24 tower during these phases (7 m and 3 m).



1 Remotely sensed fire scar history is available across north Australia at 250 m resolution (North
2 Australian Fire Information system (NAFI), www.firenorth.org.au) indicating that fires had
3 occurred within the flux footprint of the UC flux tower in 5 out of the last 13 years (2000-2013),
4 whereas no fires had occurred within the footprint of the CS site. The average fire return time for
5 the entire Australian savanna biome is one in 3.1 years (Beringer et al., 2015).

6 **2.2 Land use conversion**

7 Conversion of woodland to agricultural land in northern Australia involves pulling trees over
8 using a large chains dragged between two bulldozers, followed by the mechanical stockpiling of
9 woody debris to decay and cure prior to burning. This is followed by raking and stock-piling of any
10 remaining debris and re-burning. Finally, there was mechanised ripping of soil to remove remaining
11 coarse root material to 60 cm depth. These processes result in the removal of all above-ground and
12 most of the below-ground biomass, such that the soil was ready for tillage and cultivation. These
13 phases result in a series of events that may lead to short-term, pulsed GHG emissions that would
14 otherwise be missed or greatly under-estimated by episodic measurements taken at a weekly or
15 monthly frequency after an initial tree felling event (Neill et al., 2006; Weitz et al., 1998). The CS
16 site was cleared between 2 and 6 March 2012, which is towards the end of the wet season; 737 mm
17 of rainfall had fallen since the end of the preceding dry season. Over this five day period, 295 ha of
18 savanna were cleared. The specific sequence and timing of clearing, burning and land preparation
19 phases is given in Table 2.

20 **2.3 Flux measurements and data processing**

21 Eddy covariance systems at both sites consisted of 3-D ultrasonic anemometers (Campbell
22 Scientific Inc., model CSAT3) and a LI-7500 open-path CO₂ / H₂O analysers (Licor Inc., Lincoln,
23 USA). Flux variables were sampled at 10 Hz and covariances stored every 30 minutes. The LI-7500
24 gas analysers were calibrated on an approximately six monthly interval for the duration of the data
25 collection period and were highly stable. Daily rainfall, air temperature, relative humidity, soil



1 heat flux (F_g , $W\ m^{-2}$) and volumetric soil moisture (θ_v , $m^3\ m^{-3}$) from surface to 2.5 m depths were
2 measured at both sites. The radiation balance was measured using a net radiometer (R_n , $W\ m^{-2}$)
3 (model CNR4, Kipp and Zonen, Zurich).

4 Thirty minute covariances were stored using data loggers (CR3000, Campbell Scientific,
5 Logan) and data post processing and quality control was undertaken using the OzFluxQC system as
6 described by Isaac et al. (2016). In this system, data are processed through three levels; Level 1 is
7 the raw data as collected by the data logger, Level 2 are quality-controlled data and Level 3 are post
8 processed and corrected but not gap-filled data. Quality control measures at Level 2 include checks
9 for plausible value ranges, spike detection and removal, manual exclusion of date and time ranges
10 and diagnostic checks for all quantities involved in the calculations to correct the fluxes. Quality
11 checks make use of the diagnostic information provided by the sonic anemometer and the infra-red
12 gas analyser. Level 3 post processing includes 2-dimensional coordinate rotation, low- and high-
13 pass frequency correction, conversion of virtual heat flux to sensible heat flux (F_h , $W\ m^{-2}$) and
14 application of the WPL correction to the latent heat (F_e , $W\ m^{-2}$ and CO_2 fluxes (F_c) (Isaac et al.,
15 2016). Level 3 data also include the correction of the ground heat flux for storage in the layer above
16 the heat flux plates (Mayocchi and Bristow, 1995).

17 Gap filling of meteorology and fluxes along with flux partitioning of net ecosystem
18 exchange (NEE) into gross primary productivity (GPP) and ecosystem respiration (R_e) was
19 performed on the Level 3 data using the Dynamic INtegrated Gap filling and partitioning for Ozflux
20 (DINGO) system as described by Beringer et al., (2016). In summary, DINGO gap fills
21 meteorological variables (air temperature, specific humidity, wind speed and barometric pressure)
22 using nearby Bureau of Meteorology (www.bom.gov.au) automatic weather stations that were
23 correlated with tower observations. All radiation streams were gap-filled using a combination of
24 MODIS albedo products (MOD09A1) and Bureau of Meteorology gridded global solar radiation
25 and gridded daily meteorology from the Australian Water Availability Project (AWAP) data set



1 (Jones et al. 2009). Precipitation was gap-filled using either nearby Bureau of Meteorology stations
2 or BoM AWAP. Soil temperature and moisture were filled using the BIOS2 land surface
3 model (Haverd et al., 2013a) run for each site forced with BoM AWAP data. Energy balance
4 closure was examined using standard plots of $(F_h + F_e)$ vs $(F_n - F_g)$ using 30 minute flux data. Day
5 time and night time data were grouped according to each of the seven LUC phase periods, plus a
6 further plot using data pooled across all phases (Fig. 2). Data from the UC site is also plotted using
7 30 minute data for 2007-2015.

8 Gap filling of fluxes was undertaken using DINGO that uses an Artificial Neural Network
9 (ANN) model following Beringer et al. (2007). Model training uses gradient information in a
10 truncated Newton algorithm. NEE and fluxes of sensible, latent and ground heat fluxes were
11 modelled using the ANN with incoming solar radiation, VPD, soil moisture content, soil
12 temperature, wind speed and MODIS EVI as inputs. The ustar threshold for each site was
13 determined following Reichstein *et al.* (2005) and night time observations below the ustar threshold
14 were replaced with ANN modelled values of R_e using soil moisture content, soil temperature, air
15 temperature and MODIS EVI as inputs. The ANN R_e model was then applied to daylight periods to
16 estimate daytime respiration and GPP was calculated as the difference between NEE and R_e .

17 **2.4 Leaf area index**

18 Canopy leaf area index (LAI) at the CS site in the surrounding intact savanna was measured
19 using a 180° hemispherical lens (Nikon 10.5 mm, f/2.8) after Macfarlane et al. (2007). Three
20 savanna transects were photographed seasonally on 9 occasions over 2.1 years from the pre-clearing
21 phase (October 2011) to December 2013. Along each 100 m transect, 11 hemispherical pictures
22 were taken at 10 m intervals (33 photos for each measure occasion). At both sites the LAI was also
23 estimated using MODIS Collection 5 LAI (MOD15A2) for a 1 km pixel around each tower. The 8-
24 day product was interpolated to daily time series using a spline fit. Only MODIS values with a



1 quality flag of 0 for FparLai_QC were used in the estimate indicating the main algorithm was used
2 (lpdaac.usgs.gov/sites/default/files/public/modis/docs/MODIS-LAI-FPAR-User-Guide.pdf).

3 **2.5 Emissions from debris burning**

4 Emissions of CO₂, CH₄ and N₂O from the debris burning were estimated following the
5 approach as outlined in the IPCC Good Practice Guidelines (IPCC 2003), which uses country or
6 region specific emission factors for fire activity (as indicted by burnt area) and the mass of fuel
7 pyrolised to estimate the emission of each trace gas. This approach is well developed for north
8 Australian savanna (Murphy et al., 2015a) for a range of fuel types (grasses, fine and coarse woody
9 fuels, Russell-Smith et al. 2009). Fuel load (biomass) estimates are essential to this approach and
10 was quantified for four fuel types prior to clearing: 1) above-ground woody biomass, 2) below-
11 ground biomass, 3) surface coarse woody debris (CWD), and 4) grass biomass. Emissions estimates
12 were based on fuel mass per area for each fuel type, carbon content (%), elemental C:N ratios and
13 Australian savanna combustion emissions factors for CH₄ and N₂O (0.0035, 0.0076 respectively,
14 Russell-Smith et al., 2009b) and CO₂ (0.87, Hurst et al., 1994).

15 To quantify above-ground biomass, pre-clearing, eight 50 x 50 m plots were established within
16 the 295 ha clearing area and all woody plants >1.5 m in height were identified to species with stem
17 diameter at 1.3 m (DBH) and total tree height measured. Savanna specific allometric equations are
18 available (Chen 2002; Williams et al., 2005) and these were used to estimate above-ground biomass
19 for each individual tree and shrub, based on stem DBH and height measurements for all stems in
20 each plot. Below-ground biomass was calculated using the root:shoot ratio estimate of Eamus et al.
21 (2002) for these savannas which was 0.38. These savanna trees have no dominant tap root, but large
22 lateral roots in the top 30 cm of soil and up to 90% of root biomass occurs in the top 50 cm (Eamus
23 et al. 2002). As such, we assumed that chaining and bulldozer clearing of all above-ground biomass
24 and soil ripping (ploughing) to 60 cm soil depth, plus mechanised removal of root biomass
25 associated with tree bole, resulted in a near-complete removal of both above- and below-ground



1 woody biomass pools. This debris was subsequently stockpiled for curing over the dry season and
2 then burnt (Table 2).

3 The CWD pool was defined as any fragment with a diameter >6 mm and was estimated using a
4 line intercept method (Woldendorp et al., 2004). Six 100 m transects, randomly located across the
5 cleared block, were established and along each transect the length and diameter of all intersected
6 CWD fragments were recorded. Large fragments (>100 mm diameter) are frequently hollowed from
7 the action of termites and fire, and the diameter of the annulus and fragment were measured to
8 estimate this missing biomass.

9 Five rot classes were adapted from Rice et al. (2004) and assigned to all measured CWD
10 fragments. Rot classes (RC) captures the decay gradient of CWD fragments and were defined as
11 recently fallen, solid wood (RC1), solid wood with or without branches present but with signs of
12 aging (RC2), obvious signs of weathering, still solid wood, bark may or may not be present (RC3),
13 signs of decay with the wood sloughed and friable (RC4) and severe decay with little structural
14 integrity remaining (RC5). A wood density was assigned to each rot class after Rose (2006) to
15 provide an accurate estimate of CWD that included hollowing. Grass biomass was estimated using a
16 grassy fuel loads guide developed for north Australian savanna (Johnson, 2001), which was
17 applicable given soil type and annual and perineal grass mixture of both sites. The biomass per area
18 from the four pools was added to give a total fuel load.

19 Debris from the March 2012 clearing event was allowed to cure for months through the dry
20 season to ensure a high fire intensity (>5 MW m⁻¹) and combustion efficiency. This period is of
21 similar duration that fuels can naturally cure in this landscape, enabling the application of the
22 regional savanna emission factors as defined by Russell-Smith (2009b). Burning of stockpiled
23 debris lasted approximately 10 days in August 2012, the late dry season (Table 2), a period of high
24 winds and low daytime relative humidity (10-20%). Debris that did not burn was stock-piled for a
25 second time and burnt to ensure all biomass was consumed with ~10% remaining as ash and



1 charcoal, a typical fraction from high severity fires (Russell-Smith et al. 2009b). Fine ash blew
2 away and surface charcoal fragments were incorporated into the top soil on ploughing.

3 Emissions from the debris burning (CO_2 and non- CO_2) were combined with NEE data from the
4 post-clearing period to give a total emission in $\text{CO}_2\text{-e}$ for this LUC. This estimate included CO_2
5 fluxes as captured by the flux tower plus CO_2 and non- CO_2 (CH_4 , N_2O) emissions from debris
6 burning.

7 **2.6 Emissions from deforestation and savanna burning at regional scales**

8 The impact of any future expansion of deforestation across north Australian savanna landscapes
9 was assessed relative to historic rates and GHG emissions. These emissions were also compared to
10 prescribed savanna burning, a land management activity that contributes ~1.5% to Australia's
11 national GHG emissions and is 25% of the Northern Territory's annual emissions (Commonwealth
12 of Australia, 2015). Annual emissions from these activities (historic and future savanna
13 deforestation and prescribed burning), were estimated at three scales; catchment, state/territory and
14 regional. Emissions estimates from deforestation and savanna burning were compiled for the
15 Douglas-Daly River catchment (area 57, 571 km^2), the savanna area of Northern Territory (856,000
16 km^2) and for the savanna region of north Australia (1.93 million km^2) as defined by Fox et al.
17 (2001, Fig. 1, insert).

18 Historic deforestation emissions from the Douglas-Daly catchment were estimated using
19 satellite-derived clearing areas (1990-2013) for the catchment as reported by Lawes et al. (2015).
20 These annual deforestation areas were combined with our estimate of GHG emissions from the CS
21 site to give a mean annual estimate in $\text{Gg CO}_2\text{-e y}^{-1}$. To estimate GHG emissions from savanna
22 deforestation at state/territory and regional scales, data for the Northern Territory and the north
23 Australian savanna region were taken from the reported emissions under Activity A.2 under the
24 Land Use, Land-Use Change and Forestry sector of State and Territory Greenhouse Gas Inventories



1 (Commonwealth of Australia, 2015). Annual reporting of these GHG emissions is state based, not
2 biome based, and for the regional savanna estimate, data for Western Australia, the Northern
3 Territory and Queensland were used but included only the area within each state that was as defined
4 as savanna after Fox et al. (2001, Fig. 1) and emissions from each state were summed to give the
5 north Australian savanna regional estimate.

6 To estimate the GHG emissions from future expanded deforestation across north Australia, we
7 upscaled our estimate of deforestation emissions per hectare using the areas identified as having
8 future clearing potential following the land use assessment of north Australian catchments by
9 Petheram et al., (2014). This preliminary assessment identified catchments to be cleared based upon
10 surface water storage potential and proximity of land resources suitable clearing for irrigation
11 development to enable high-value farming such as irrigated agriculture, horticulture or improved
12 pasture. Using these criteria, suitable catchments in Western Australia (Fitzroy River, Ord Stage 3;
13 75 000 ha potential area), the Northern Territory (Victoria, Roper Rivers, Ord Stage 3, Darwin-
14 Wildman River area; 114, 500 ha) and Queensland (Archer, Wenlock, Normanby, Mitchel Rivers;
15 120 000 ha) were selected. This gives a projected savanna clearing area of 311, 000 ha, equivalent
16 to an additional 16% of cleared land over and above the 1,886,512 ha that has been cleared across
17 the savanna biome since 1990 (Commonwealth of Australia, 2015). Projected emissions
18 calculations included emissions from historic emissions plus additional emissions estimates from
19 the expanded deforestation areas. Emissions from the expanded deforestation areas were calculated
20 assuming any such clearing would occur over a five year period. This filter provided identical areas
21 for comparison of mean annual savanna deforestation and prescribed burning emissions.

22 For savanna burning, CH₄ and N₂O emissions were calculated using the on-line Savanna
23 Burning Abatement Tool (SAVBat2, www.savbat2.net.au), where an area is defined using satellite
24 derived burnt area mapping (www.firenorth.org.au) and pre-defined Vegetation Fuel Types (VFTs)
25 mapping (Fisher and Edwards, 2015; Thackway, 2014). In accordance with IPCC accounting rules,



1 only non-CO₂ fluxes are reported for savanna burning, as it is assumed that CO₂ emissions from dry
2 season burning is entirely offset by growth of vegetation (mostly C₄ grasses) in subsequent wet
3 season(s) (IPCC, 1997). To estimate emissions, SAVBat2 uses satellite derived burnt area mapping
4 as generated by the North Australia Fire Information (NAFI) system (www.firenorth.org.au),
5 following methods described by. These estimates were compiled for the three savanna areas of
6 interest; the Douglas-Daly River catchment, the Northern Territory and the north Australian
7 savanna region. Mean annual burning emissions for 1990-2013 were calculated and are reported as
8 non-CO₂ only (CH₄, N₂O) and total emissions (CO₂, CH₄ and N₂O) in Gg CO₂-e.

9 3.0 Results

10 3.1 Pre-clearing site comparisons

11 Comparisons between the two sites were made using pre-clearing meteorology, flux
12 observations and energy balance closure (Figs. 2, 3) to ensure the CS and UC sites were
13 comparable. Table 3 provides NEE, Re and GPP for each LUC phase for each site in Mg ha⁻¹ per
14 month. Flux measurements prior to clearing (intact canopy phase) were made for 161 days, a period
15 spanning the late dry to early wet season transition (September-December) through to the mid-wet
16 season (January-February, Table 2). Energy balance closure was high at the CS site with a
17 regression of the energy balance components giving a slope of 0.91 for this site (Fig. 2, Phase 1). At
18 the UC site this slope was 0.87 using all available data (2007-2015). Seasonal patterns of T_{air}, VPD
19 (Fig. 3b), LAI (Fig 3c) and C fluxes (NEE, GPP, Re, Fig 3d) were similar when both sites were
20 intact, although rainfall was 340 mm higher at the UC site (Table 3). At both sites, NEE shifted
21 from being a weak sink of less than -1 μmol CO₂ m⁻² s⁻¹ during the late dry season, to a net source
22 of CO₂ during the early wet season (Fig. 3d). During this period, Re increased rapidly from +2
23 μmol m² s⁻¹ to +5 μmol m² s⁻¹ in early October with the onset of wet season rain, but then remained
24 relatively constant for the remainder of the wet season.



1 As the wet season progressed, temporal patterns of GPP were similar at both sites and steadily
 2 increased to -6 to $-7 \mu\text{mol m}^{-2} \text{s}^{-1}$ and remained at this rate until cleared (March 2012). R_e was
 3 relatively stable during this period and NEE increased to $-2 \mu\text{mol m}^{-2} \text{s}^{-1}$ through the wet season
 4 (December to February). Despite the higher rainfall received at the UC site, mean monthly NEE,
 5 GPP and R_e differed by $<10\%$ (Table 3, intact canopy phase). Normalising fluxes by MODIS LAI
 6 for each site further reduced differences to 2% (data not shown), suggesting site differences were
 7 small and the UC site provides a suitable control for the CS site.

8 3.2 Fluxes following clearing

9 Clearing of the 295 ha block commenced on 2 March 2012 and the bulldozers reached the
 10 footprint of the flux tower at $\sim 0900\text{h}$ local time on 6 March (Fig. 3a,b). The four day clearing event
 11 occurred during relatively high soil moisture conditions, with surface (5 cm depth) θ_v ranging from
 12 0.08 to $0.10 \text{ m}^3 \text{m}^{-3}$ and sub-soil θ_v (50 cm depth) ranging from 0.12 to $0.14 \text{ m}^3 \text{m}^{-3}$. As a result, pre-
 13 clearing fluxes were high and NEE reached $-15 \mu\text{mol CO}_2 \text{m}^{-2} \text{s}^{-1}$ during the middle of the day (Fig.
 14 4). Mean daily NEE for the week prior to clearing was a net CO_2 sink of $-0.60 \pm 0.63 \mu\text{mol m}^{-2} \text{s}^{-1}$,
 15 and was not significantly different to mean daily NEE at the UC site of $-0.80 \pm 0.93 \mu\text{mol m}^{-2} \text{s}^{-1}$
 16 (ANOVA, $P < 0.03$). For the three weeks following clearing, the CS site rapidly became a net source
 17 of CO_2 with a mean daily NEE of $+4.38 \pm 0.24 \mu\text{mol m}^{-2} \text{s}^{-1}$, with a much reduced diurnal
 18 amplitude and no response to rainfall events (Fig 4a,b).

19 Table 3 provides values of rainfall and monthly NEE, R_e and GPP for the remaining seven
 20 LUC phases following clearing, namely debris decomposition and curing (153 days), burning (22
 21 days), wet season regrowth (80 days), followed by soil tillage and preparation of irrigated raised
 22 soil beds (181 days). For each phase, the comparable flux estimate from the UC site is estimated for
 23 all post clearing phases and for the entire observation period (Table 3). Following clearing GPP at
 24 the CS site was reduced by a factor of 3.5 when compared to the UC for the same period (March
 25 2012 – January 2013, Table 3). While greatly reduced, GPP still occurred at the CS site during this



1 13.7 month period ($-0.38 \text{ Mg C ha}^{-1} \text{ month}^{-1}$), via re-sprouting of felled overstorey and sub-
2 dominant trees and shrubs, as well as grass germination and growth stimulated by early wet season
3 rainfall (November 2012-January 2013, 361 mm, Table 3). Ecosystem respiration during this period
4 was higher at the UC site ($+1.12 \text{ Mg C ha}^{-1} \text{ month}^{-1}$) when compared to the CS site ($+0.82 \text{ Mg C ha}^{-1}$
5 month^{-1}) and given the large decline in GPP, the CS site was a small net C source at $+0.51 \text{ Mg C}$
6 $\text{ha}^{-1} \text{ month}^{-1}$, as compared to the UC site which was a weak sink of $-0.03 \text{ Mg C ha}^{-1} \text{ month}^{-1}$.

7 Cumulative NEE over all the post-clearing LUC phases was $+7.2 \text{ Mg C ha}^{-1}$ at the CS site as
8 compared to a net sink of $-0.78 \text{ Mg C ha}^{-1}$ at the UC site (Table 3). The temporal dynamics of
9 cumulative NEE across all LUC phases (note differences in phase duration) is summarised in Fig. 5,
10 which compares fluxes from both sites for the complete observation period. Three significant
11 periods of C emission are evident in Fig. 5. Firstly, the clearing event and the subsequent switch
12 from a C sink to a net source of 1.9 Mg C ha^{-1} due to soil disturbance and the decomposition of
13 biomass. Secondly, this was followed by a reduction in source strength over the dry season of 2012,
14 attributable to a reduction in R_e during the dry season (2012 dry season pre-burn phase, Table 3).
15 Thirdly, there were other major emissions attributed to soil tillage and bed preparation in the wet
16 and dry seasons of 2013, a cumulative net emission of $+2.75 \text{ Mg C ha}^{-1}$ that occurred over the final
17 six months (Fig. 5) in preparation for cropping.

18 3.4 Emissions from debris burning

19 At the CS site, the fuel distribution of cleared debris was dominated by heavy fuels ($> 6 \text{ mm}$
20 diameter, as defined by Russell-Smith et al., 2009), with a mean ($\pm \text{sd}$) above-ground biomass of
21 $27.9 \pm 7.5 \text{ Mg C ha}^{-1}$ and a range of 14.4 to $39.3 \text{ Mg C ha}^{-1}$ across the eight biomass plots. The
22 mean coarse root biomass was estimated at $10.6 \pm 2.9 \text{ Mg C ha}^{-1}$. The CWD pool was assessed
23 using six transects and was spatially variable, with mean CWD of $1.5 \pm 1.8 \text{ Mg C ha}^{-1}$. Grass
24 biomass was assessed at 0.9 Mg C ha^{-1} . The total biomass from the four pools was estimated to be
25 $40.9 \text{ Mg C ha}^{-1}$ which became the fuel load following clearing, soil ripping and lifting of tree



1 stumps and associated root mass, 5 months of dry season curing and stocking piling. We assumed
2 90% of all coarse fuels were consumed with 10% ash and charcoal remaining as observed by
3 Russell-Smith et al. (2009b) for late dry season fires. Using this biomass data with savanna
4 emission factors for CO₂, CH₄ and N₂O, the estimated emission from debris burning totalled 128.0
5 Mg CO₂-e ha⁻¹.

6 **3.5 Total GHG emission**

7 Emissions derived from debris burning needs to be combined with the post-clearing NEE as
8 measured by the EC system to provide a total GHG emissions estimate from this LUC in units of
9 CO₂-e. The LUC phases following clearing spanned a 502 day period (Table 3), and NEE was +7.2
10 Mg C ha⁻¹ (Table 3), which is in units of CO₂-e +26.4 Mg CO₂-e ha⁻¹. In comparison, NEE from the
11 UC site over the same period was -0.78 Mg C ha⁻¹ or -2.9 CO₂-e ha⁻¹. Adding emission from debris
12 burning to NEE gave a total emission of +154.4 Mg CO₂-e ha⁻¹ for the CS site, although the fire-
13 derived non-CO₂ emission was only 3% of this total. The CO₂-only emission from fire plus NEE
14 was +150.9 Mg CO₂ ha⁻¹ which was a flux 50 times larger than the observed savanna CO₂ sink at
15 the UC site over this post-clearing period.

16 **3.6 Upscaled and projected emissions from deforestation and savanna burning**

17 Table 4 provides mean (±sd) emissions estimates for the two of the most significant GHG
18 burning and deforestation for 1990-2013. At all spatial scales, burnt area dwarfed the land area
19 deforested. For the Douglas-Daly catchment area, reportable non-CO₂ emissions from savanna
20 burning were 577±124 Gg CO₂-e y⁻¹, almost four times larger than emissions from the mean annual
21 savanna deforestation rate of 163±162 Gg CO₂-e y⁻¹. For the Northern Territory savanna, annual
22 burning emissions were an order of magnitude larger than deforestation (Table 4) and two orders of
23 magnitude larger if CO₂ emissions were included. At the regional scale of the northern Australian
24 savanna, the deforestation rate was 16,161±5,601 Gg CO₂ y⁻¹, with emissions from Queensland



1 savanna area dominating this amount at $15,762 \pm 5,566 \text{ Gg CO}_2 \text{ y}^{-1}$. This is an emission double that
2 of the reportable savanna emission of $6,740 \pm 1,740 \text{ Gg CO}_2 \text{ y}^{-1}$ (Table 4).

3 Emissions estimates that include future deforestation rates would be equivalent to savanna
4 burning, at least for the duration of the additional clearing. For the Douglas-Daly catchment, this
5 future emission is estimated at $781 \text{ Gg CO}_2\text{-e y}^{-1}$ and across the Northern Territory savanna area,
6 this would be $3,574 \text{ Gg CO}_2\text{-e y}^{-1}$, similar to current savanna burning emissions for the Douglas-
7 Daly catchment and the Northern Territory (Table 4). Emissions that include future deforestation
8 rates for the northern Australian savanna region were estimated at $24,769 \text{ Gg CO}_2\text{-e y}^{-1}$ and would
9 be ~30% in excess of current regional savanna burning emissions.

10 **4.0 Discussion**

11 Australia has lost approximately 40% of its native forest and woodland since colonisation
12 (Bradshaw, 2012), with most of this clearing for primary production in the eastern and south-eastern
13 coastal region. Attention has now turned to potential development of the largely intact northern
14 savanna landscapes, which will involve trade-offs between management of land and water resources
15 for primary production and biodiversity conservation (Adams and Pressey, 2014; Grundy et al.,
16 2016). Globally and in Australia, savanna fire ecology and fire derived GHG emissions have been
17 reasonably well researched (Beringer et al., 1995; Cook and Meyer, 2009; Livesley et al., 2011;
18 Meyer et al., 2012; Walsh et al., 2014; van der Werf et al., 2010) and the impacts of fire on
19 functional ecology of Australian savanna has been recently reviewed by Beringer et al. (2015). In
20 this study, we have focussed upon savanna deforestation and land preparation for agricultural use.

21 *Eddy covariance measurements*

22 We used the eddy covariance methodology as it provides a direct and non-destructive
23 measurement of the net exchange of CO_2 (and other GHG gases) at high temporal resolution,
24 ranging from 30-min intervals to daily, monthly, seasonal and annual estimates. It is a full carbon



1 accounting tool as all exchanges of CO₂ from autotrophic and heterotrophic components of the
2 ecosystem undergoing change are quantified. This makes it a useful tool for bottom-up GHG and
3 carbon accounting studies as micrometrological conditions and associated fluxes can be tracked
4 through time for the duration of a land use conversion (Hutley et al., 2005).

5 At the CS site, burning of post-clearing debris comprised 83% of the total emission of 154.4
6 Mg CO₂-e ha⁻¹ (0.154 Gg CO₂-e ha⁻¹ y⁻¹), with the remainder attributed to the net ecosystem
7 exchange of CO₂ as measured by the flux tower. This comprised significant CO₂ losses via
8 respiration of debris, enhanced soil CO₂ efflux from soil disturbance and tillage, which was partially
9 offset by net uptake of CO₂ from woody re-growth, re-sprouting, grass germination and growth
10 (Fig. 5). Soil disturbance via ripping, tillage and preparation was responsible for almost 10% of the
11 CO₂ emission from the conversion. The EC flux tower was operational during the clearing event,
12 demonstrating the utility of this method as the switch of the ecosystem being a net CO₂ sink to
13 being a net source occurred over a few hours of the clearing event completing (Fig. 3). During the
14 LUC phase changes, there was little evidence of major pulses of CO₂ flux, instead there was a rapid
15 transition to a new diurnal pattern following management events, such as the clearing (Fig. 4) or the
16 commencement of soil preparation (data not shown). This is in contrast to non-CO₂ fluxes
17 emissions, in particular N₂O, with short term emissions often follow disturbance (Grover et al.,
18 2012; Zona et al., 2013).

19 The net CO₂ source as measured by the flux tower represents an emission that would be missed
20 if vegetation biomass density alone was used to estimate LUC emissions, the approach used in
21 current remote sensing studies for regional and national accounting purposes. As such, the emission
22 associated complete oxidation of biomass by fire would be more comparable to reported
23 deforestation emissions. The total GHG emission we report in this study is more accurately
24 described as a land conversion, as it includes the oxidation of biomass plus emissions associated
25 with soil disturbance and tillage required for a conversion to a cropping or grazing system.



1 The emission estimate from this study does not include non-CO₂ soil derived fluxes of CH₄ and
2 N₂O, which can be significant for LUC events in certain ecosystems (Tian et al., 2015). Grover et
3 al. (2012) compared soil CO₂ and non-CO₂ fluxes from native savanna with young pasture and old
4 pastures (5-7 and 25-30 years old) in the Douglas-Daly River catchment. Soil emissions of CO₂-e
5 were 30% greater on the pasture sites as compared with native savanna sites, with this change being
6 dominated by increases in CO₂ emission and soil CH₄ exchange shifting from a small net sink to a
7 small net source at the pasture sites. Non-CO₂ soil fluxes were generally small, especially N₂O
8 emissions, although these measurements were made many years after the LUC event and there is
9 uncertainty as to their relevance for a recently deforested and converted savanna site. An additional
10 pathway for CH₄ and N₂O emissions in these savannas is through termite activity (Jamali et al.,
11 2011a, 2011b), and in our study, termite mounds were abundant across the CS site, but were largely
12 destroyed by clearing and soil preparation, potentially reducing net non-CO₂ emissions. Further
13 work is required to quantify these fluxes and refine our total emission estimate for this LUC event.

14 This land conversion represents the loss of decades of carbon accumulation in this mesic
15 savanna (>1000 mm MAP), ecosystems which are currently thought to a weak carbon sink
16 (Beringer et al., 2015). The 8-year ensemble mean NEE for the UC site was $-0.11 \pm 0.16 \text{ Mg C ha}^{-1}$
17 y⁻¹ and is representative of a savanna site at or near a near-equilibrium state in terms of carbon
18 balance, given the moderate fire frequency (1 in 5 years, Table 2) with high severity fires
19 uncommon (1 in 8 years of measurement). The annual increase in tree biomass at this UC site is 0.6
20 t C ha⁻¹ y⁻¹ (Rudge, Hutley, Beringer unpublished data), suggesting a regeneration period of
21 approximately four decades after stand replacing disturbance event (extreme fire, cyclone, flood,
22 harvest). Even after the large pool of carbon is lost following oxidation of biomass, carbon loss will
23 continue on cleared land via continued soil carbon mineralisation leading to a slow decline in soil
24 carbon storage that is frequently reported for forest to cropping LUC systems (Jarecki and Lal,
25 2003; Lal and Follett, 2009). Conversion of forest or woodland to improved pasture grazing may
26 result in either increases or decreases in soil carbon (Sanderman et al., 2010). Alternatively, it is



1 possible that carbon sequestration may occur post-clearing via woody regrowth if a cleared site is
2 abandoned and not further prepared for cultivation. This has actually been a relatively common
3 transition and a significant sequestration pathway that needs to be included in savanna LUC
4 assessments (Henry et al. 2015). Admittedly, if savanna cleared land does fully transition to a
5 cropping system, some fraction of the lost carbon could also be replaced or sequestered by the new
6 agricultural or horticultural land use.

7 There are few detailed, plot scale studies of GHG emissions from savanna clearing in north
8 Australia. Several studies (Law and Garnett 2009, 2011) used the Full Carbon Accounting Model
9 (FullCAM Ver 3.0, Commonwealth of Australia, 2015a; Richards and Evans, 2004) to generate
10 spatial maps of above- and below-ground biomass and soil organic carbon pools across the NT. The
11 FullCAM model uses spatial and temporal soil, climate, rainfall data with NVIS major vegetation
12 classes to simulate carbon losses (as GHG emissions) and uptake between the terrestrial biological
13 system and the atmosphere. Land use change scenarios can be run within the model and Law and
14 Garnett (2009) examined deforestation emissions from the Eucalypt woodland NVIS vegetation
15 class, as per UC and CS site classification. Modelled emissions were 136 ± 42 Mg CO₂-e,
16 comparable to the deforestation (fire only) estimate of 128 Mg CO₂-e reported in our study.

17 Henry et al. (2015) used a life cycle assessment approach to quantifying GHG emissions from
18 LUC associated with beef production in eastern Australia. Australia's major beef producing areas
19 across central and southern Queensland and northern central New South Wales were classified into
20 11 bioregions, with the northern most bioregion, the northern Brigalow Belt, falling within the
21 savanna biome. Vegetation biomass from this bioregion was estimated at 84.7 ± 7.1 Mg ha⁻¹ or ~ 41.4
22 Mg C ha⁻¹, with an emission estimated at 129 Mg CO₂-e (Henry et al., 2015), almost identical to the
23 woodland biomass density and resultant emission with deforestation (fire derived emission) from
24 the CS site of this study.



1 Our emissions estimate is robust for this vegetation class and can be upscaled and as such can
2 be compared and upscaled with other land sector activities, such as prescribed savanna burning. At
3 a regional scale, current levels of savanna burning dominate emissions compared to land clearing
4 rates (Table 4). The cumulative deforestation across the savanna region since 1990 (1,886,512 ha) is
5 17 times smaller than the annual savanna burn area as approximately 30 to 70% of the savanna area
6 is burnt annually (Russell-Smith et al., 2009a). Modelling NEP for savanna biome for 1990-2010
7 (Beringer et al., 2015; Haverd et al., 2013), suggests the north Australia savanna is near carbon
8 neutrality, or is a weak source of CO₂ to the atmosphere once regional scale fire emission are
9 included. As such, the IPCC assumption that CO₂ emissions from the previous year's burning are
10 recovered by the following year's wet season growth may have some validity for regional scale
11 GHG accounting. This assumption at plot to catchment scales may not be valid, as localised
12 interannual variability in rainfall, site history and fire regimes may result in either net accumulation
13 or loss of carbon (Hutley and Beringer, 2011; Murphy et al., 2014, 2015). Assuming year to year
14 CO₂ loss from burning is re-sequestered, assessment of the non-CO₂ only emissions from savanna
15 burning with clearing is useful. This comparison suggests projected deforestation emissions (24,769
16 Gg CO₂-e y⁻¹, Table 4) could be well in excess of current annual burning emissions, at least for the
17 period of enhanced clearing, which in this study, we assume to be five years.

18 In 2013, Australia's total reported GHG emission was 548,440 Gg CO₂-e and the impact of
19 expanded savanna deforestation on the national emission can be estimated using data in Table 4.
20 Table 4 provides the mean annual emission rate from an annual deforested area, giving a mean
21 annual deforestation emission per ha averaged for the entire savanna area, which is 221±50.8 Mg
22 CO₂-e ha⁻¹ using 1990 to 2013 data (Commonwealth of Australia, 2015). This value represents a
23 spatially averaged emission as it is derived from the full range of savanna vegetation types and
24 above-ground biomass, which across the Northern Territory savanna area ranges from 10 to 70 Mg
25 C ha⁻¹ (Law and Garnett, 2011). Assuming this emission per ha, an additional 311, 000 ha of



1 savanna deforestation, cleared over a five year period, adds 12,099 Gg CO₂ y⁻¹. For the duration of
2 the expanded deforestation, this is a 2.2% increase to Australia's nation emission over and above
3 the historic LUC emissions, which are 2.9% of national emissions. Using our finding that a land
4 conversion (deforestation followed by site tillage and preparation for cultivation) adds an additional
5 17% of GHG to a deforestation event, northern land development could increase Australia's GHG
6 by ~6% per annum for the duration of the expanded deforestation period.

7 This assessment is subject to a number of uncertainties. Firstly, a component of our emissions
8 estimate is based on eddy covariance measurements of CO₂ flux, which typically have an error of
9 10-20% (Aubinet et al., 2012). In this study, energy balance closure suggested fluxes were
10 underestimated by up to 19% across the entire observation period (Fig. 2). Energy balance closure
11 ranged from <10% flux loss during the intact canopy phase to >20% error during the final three
12 LUC phases when the flux instruments were at 3 m height measuring net soil CO₂ emissions from
13 the smoothed, vegetation-free ploughed soil surface during preparation.

14 Secondly, it is difficult to predict the nature of future deforestation (rate, area and specific
15 location) and development across the savanna region and the emissions comparison presented here
16 is indicative only. Catchments selected by Petheram et al. (2014) regarded as suitable or with
17 potential to be cleared in the future and were based on biophysical properties and were
18 unconstrained by the regulatory environment and they did not account for conservation and cultural
19 values placed on identified land and water resources. In addition, challenges to agricultural
20 expansion in northern Australia include uncertain land and water tenure, high development costs
21 and lack of existing water infrastructure, logistics and technical constraints, lack of human capital
22 and distance to market, are all factors that are likely to restrict land clearing. It is well understood
23 that the availability and cost of water for irrigated, or irrigation assisted agriculture is critical for
24 viable agriculture in northern Australia (Petheram et al., 2008, 2009). Australian government
25 policies currently support small-scale, precinct or project scale approaches, based on well-



1 understood water and soil resources, where water allocation is capped. The current policy and
2 market instruments are likely to ensure that development remains measured and restricted, unlike
3 development of previous decades in other regions of eastern and southern Australia.

4 As a result we used a conservative estimate of potential land suitability area (311, 000 ha over a
5 five year clearing period), as estimates of assumed clearable area range up to 700,000 ha (e.g.,
6 Douglas-Daly catchment, Adams and Pressey, 2014) or over 1 million ha across north Australia
7 (Petheram et al. 2014), areas that may be unlikely given capital investment requirements as well as
8 conservation and cultural considerations. Our comparison with burning emissions is also influenced
9 by the clearing period we assume. This was based on patterns of historic rates of clearing as there
10 are periods when deforestation rates have easily exceeded 311,000 ha over five years periods,
11 particularly in Queensland (Commonwealth of Australia, 2015), but longer clearing duration
12 reduces the annual totals and impact on the national GHG account.

13 **5.0 Conclusions**

14 While GHG emissions from savanna deforestation are dominated by debris burning, emissions
15 from soil tillage and soil bed preparation is likely to be 20% of the total emission, suggesting
16 satellite-based emissions based on oxidation of cleared vegetation alone do not capture all phases of
17 LUC prior to cultivation. Savanna burning using the area as defined in this study was 1.5% of
18 Australia's national GHG emissions and is of similar magnitude to emissions associated with
19 historic savanna deforestation. However, for the deforestation scenario as described in this study (an
20 addition of 311 000 ha of deforestation over five years), Australia's GHG emissions could increase
21 by between 5 to 10% for the duration of the expansion, depending on the area deforested. These are
22 indicative estimates only, but suggest that the impacts of northern agricultural development will
23 have some impact on the national GHG budget and will need to be considered in northern land use
24 decision making processes. These considerations are also particularly relevant given the emission
25 reduction targets set by Australia following the 21st Conference of Parties to the UN Framework



- 1 Convention on Climate Change (COP21 / CMP11) to reduce GHG emissions by 26 to 28% of 2005
- 2 by 2030.
- 3



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13



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1 **Table captions**

2

3 Table 1 Site characteristics for the uncleared savanna (UC) and cleared (CS) sites. Site soil orders
 4 are given as per Isbell (2002) with savanna vegetation classified using Fox et al. (2001). Fire
 5 frequency was estimated from fire mapping taken from the North Australian Fire Information
 6 system (NAFI, www.firenorth.org.au) for 2000-2013. Basal area and stem density is provided for
 7 all woody stems >5 cm DBH at both sites CS sites. Mean site LAI for UC is from Hutley et al. 2011
 8 and for the CS site, it was estimated from canopy hemispherical photos, see text for details.

9 Table 2 Characteristics of land conversion phases during the 668 day observation period at the
 10 savanna clearing site (CS). Also given are the canopy heights following LUC phases and flux tower
 11 heights that were adjusted following clearing, burning and then soil preparation phases.

12 Table 3 Mean rainfall, NEE, Re and GPP for each of the land use change phases at the CS site as
 13 measured by the eddy covariance tower. Comparative fluxes are given for the UC site for the
 14 identical periods. On the days of ignition during the debris burning phase, flux data at the CS site
 15 were excluded. Integrated fluxes are given for the post-clearing period (507 days) and the entire
 16 observation period (668 days) for both sites.

17 Table 4 Greenhouse gas emissions for 1990-2013 from prescribed savanna burning and savanna
 18 deforestation at catchment (Douglas-Daly River), state/territory (Northern Territory savanna area)
 19 and regional scales (north Australian savanna area, Fig. 1). For savanna burning, burnt area and
 20 associated mean annual emissions ($\pm$ sd) are given for both reportable non-CO₂ (CH₄, N₂O) and
 21 total emissions (CO₂, CH₄ and N₂O). For the identical areas as used for savanna burning, mean
 22 annual GHG emissions from deforestation ($\pm$ sd) are given. For the Douglas-Daly River catchment,
 23 deforestation area was taken from Lawes et al. (2015) and combined with deforestation emissions
 24 from the CS site. Deforestation emissions (1990-2013) for the NT and the north Australian savanna
 25 area are taken from the State and Territory Greenhouse Gas Inventories (Commonwealth of
 26 Australia, 2015). In bold text are the emissions associated with the current deforestation rate plus
 27 expanded deforestation areas as identified by Petheram et al. (2014), which are combined with
 28 emissions from the CS site to give an upscaled estimate of potential emissions with agricultural
 29 development at the three spatial scales.

30



31 Table 1

32

Site	UC	CS
Location	14°09'33.12"S, 131°23'17.16"E	14°33'48.71"S, 132°28'39.47"E
Soils	Red Kandosol (Blain) Woodland savanna	Red Kandosol (Blain) Woodland savanna
Vegetation type, dominant species	Map unit D4 . <i>E. tetradonta</i> , <i>C. latifolia</i> , <i>Terminalia</i> <i>grandiflora</i> , <i>Sorghum spp.</i> , <i>Heteropogon triticeus</i>	Map unit D4 . <i>E. tetradonta</i> , <i>Erythrophleum</i> <i>chlorostachys</i> , <i>C. bleeseri</i> , <i>Sorghum spp.</i> , <i>H. triticeus</i>
Map unit area (km ²)	59,986	59,986
Fire frequency (y ⁻¹) Hyperlink reference not valid.	0.3	0
Basal area (m ² ha ⁻¹)	8.3	6.8
Canopy height (m)	16.4	14.2
Stem density (ha ⁻¹)	330 ± 58	643 ± 102
Overstorey LAI (wet/dry)	n/a / 0.8	0.9 / 0.5
MODIS LAI (wet/dry)	1.5 / 0.9	1.6 / 1.0
MAP (mm)	1372 ^a / 1180 ^b	1107 ^c
Max T _{air} (°C)	37.5 (Oct) / 31.2 (Jun)	37.5 (Oct) / 29.7 (Jun)
Min T _{air} (°C)	23.8 (Jan) / 12.6 (Jul)	25.0 (Nov) / 13.7 (Jul)

33 ^aOn-site observations, 2007-2012, ^bgridded rainfall (AWAP, 1970-2012), ^cTindal BoM station (14.52S, 132.38E, data
34 from 1985-2013).

35

36



37 Table 2

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39

<i>Season</i>	<i>Period</i>	<i>LULUC phases</i>	<i>Canopy height (m)</i>	<i>Tower height (m)</i>
Late dry season	Sep - Oct 2011	Intact savanna	16	23
Wet season pre-clearing	Oct 2011 - Feb 2012	Intact savanna	16	23
Wet season clearing	Mar - May 2012	Savanna cleared using bulldozers, followed by debris decomposition, understory grass germination	2-4	7
Dry season pre-burn	May - Aug 2012	Vegetation debris curing, understorey grass growth	2-3	7
Debris burning	Aug 2012	Debris and grasses burnt then stockpiled, re-burnt	0	7
Dry season post-burn	Aug - Nov 2012	Vegetation removed, followed by grass and shrubs germination and resprouting	0-1	7
Early wet season	Nov 2012 - Jan 2013	Site cultivation removal remaining below-ground biomass. Rainfall stimulation of grass, shrubs and trees germination and growth	1-3	7
Wet season	Jan - Mar 2013	All regenerated vegetation removed via soil cultivation	0	3
Dry season	Apr - Jul 2013	Soil cultivation in stages	0	3

40

41



Table 3

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44

<i>LULUC phases</i>	<i>Period</i>	<i>CS</i>				<i>UC</i>			
		<i>Rainfall</i>	<i>NEE</i>	<i>Re</i>	<i>GPP</i>	<i>Rainfall</i>	<i>NEE</i>	<i>Re</i>	<i>GPP</i>
	<i>(d)</i>	<i>(mm)</i>	<i>(Mg C ha⁻¹ month⁻¹)</i>			<i>(mm)</i>	<i>(Mg C ha⁻¹ month⁻¹)</i>		
Intact canopy cover	161	736.6	-0.23	1.57	-1.79	1076.8	-0.25	1.45	-1.70
Clearing event	4	59.4	0.23	1.95	-1.73	59.8	0.38	1.80	-1.50
Wet-dry debris curing, decomposition	59	143.2	0.98	1.39	-0.41	412.0	0.32	1.53	-1.22
Dry season pre-burn	94	0	0.34	0.57	-0.23	2.4	0.15	0.94	-0.79
Fire emissions late dry	22	0	0.90	0.76	0.0	0.0	-0.01	0.71	-0.72
Dry season post-burn	67	2.2	0.31	0.37	-0.06	64.4	-0.28	0.64	-0.91
Early wet regrowth	80	361.0	0.03	0.99	-0.96	345.8	-0.32	1.80	-2.12
Wet season site prep	91	701.7	0.62	0.99	-0.37	914.4	-0.20	1.67	-1.88
Dry season final bed prep. and cultivation	90	0	0.29	0.32	-0.02	10.8	0.06	0.91	-0.85
Total post-clearing	507	1267.5	7.2	12.8	-5.6	1809.6	-0.78	20.7	-21.5
Total all phases	668	2004.1	6.0	21.2	-15.2	2886.4	-2.1	28.5	-30.6

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Table 4

Savanna region	Savanna burning			Savanna deforestation			
	Burnt area ^a (ha y ⁻¹)	Emissions non-CO ₂ ^a (Gg CO ₂ -e y ⁻¹)	Emissions total ^b (Gg CO ₂ -e y ⁻¹)	Deforestation area (ha y ⁻¹)	Emissions total (Gg CO ₂ -e y ⁻¹)	Expanded deforestation area ^d (ha)	Expanded emissions total ^d (Gg CO ₂ -e y ⁻¹)
Douglas-Daly River catchment	2,482,100 ±490,400	577 ±124	14,270 ±3064	1275 ±454 ^b	163 ±162 ^b	20,000	781
Northern Territory	13,419,410 ±487,300	3,490 ±922	86,255 ±22,880	1,717 ±611 ^c	398 ±128 ^c	114,500	5,949
North Australian	32,249,254 ±11,176,004	6,740 ±1,729	166,586 ±42,725	78,605 ±34,976 ^c	16,161 ±5601 ^c	311,000	28,260

^aBurnt area and emissions data estimated using the on-line Savanna Burning Abatement Tool (SAVBat2), 1990-2013
^bDeforestation area data taken from Lawes et al. (2015), upscaled using the emissions from the CS site from this study, 1990-2013
^cDeforestation area and emissions data taken from the State and Territory Greenhouse Gas Inventories (Commonwealth of Australia, 2015), 1990-2013
^dExpanded deforestation area data taken from catchments as identified by Petheram et al. (2014), upscaled using the GHG emissions from the CS site from this study and added to historic emissions



56 **Figure captions**

57

58 Figure 1 Location of the uncleared site (UC) and the cleared savanna (CS) sites south of Darwin,
 59 Northern Territory. The inset figure shows the distribution of the savanna biome across northern
 60 Australia as defined by Fox et al. (2001).

61 Figure 2 Energy balance closure plots using 30 minute flux data from the CS and UC sites. For the
 62 CS site, data were grouped according to the LUC phase periods using pooled day time and night
 63 time data. Plots are arranged clockwise and labelled ‘Phase 1’ through to ‘Phase 7’, with a further
 64 plot of all data pooled from all phases (‘All Phases’). The final plot is the long-term UC site is also
 65 plotted using 30 minute data for 2007-2015. Statistical data for each regression is given for each
 66 plot.

67 Figure 3 Comparative meteorology and fluxes for the uncleared (UC) and cleared savanna CS sites
 68 prior to the clearing event. Data spans the late dry season (September 2011) through to the mid-wet
 69 season prior to the clearing event of 2-6 March 2012. Plots include a) daily rainfall (black bars UC
 70 site, grey bars CS site), mean daily T_{air} (black lines UC, grey CS), b) mean daily VPD (dashed lines;
 71 black UC, grey CS), c) interpolated 8-day MODIS LAI (black UC, grey CS), d) NEE (black UC,
 72 grey CS) partitioned into R_e (red UC, pink CS) and GPP (dark green UC, pale green CS).

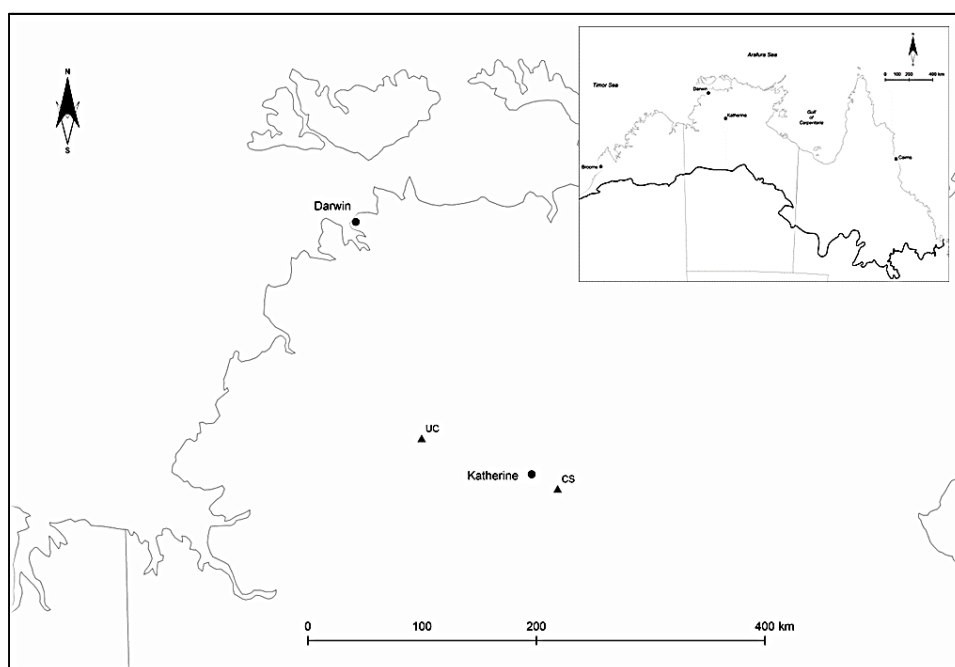
73 Figure 4 a) Daily rainfall and b) diurnal patterns of NEE at the CS site for the week prior to the
 74 clearing event of 2-6 March 2012 (vertical bar) and three weeks post-clearing.

75 Figure 5 Cumulative NEE from the CS (red line) and UC sites (black line) for each land use phase
 76 (see Table 2 for details) over the entire observational period, September 2011 to July 2013. The UC
 77 site is a long-term savanna site of the Australian flux network (OzFlux, see Beringer et al. 2016)
 78 and using the sites’ 8-year flux record (2007-2013), the long-term cumulative mean NEE is plotted
 79 for each land use phase of (grey line; $\pm$ 95% CI). The dashed line indicates zero net CO_2 flux.

80

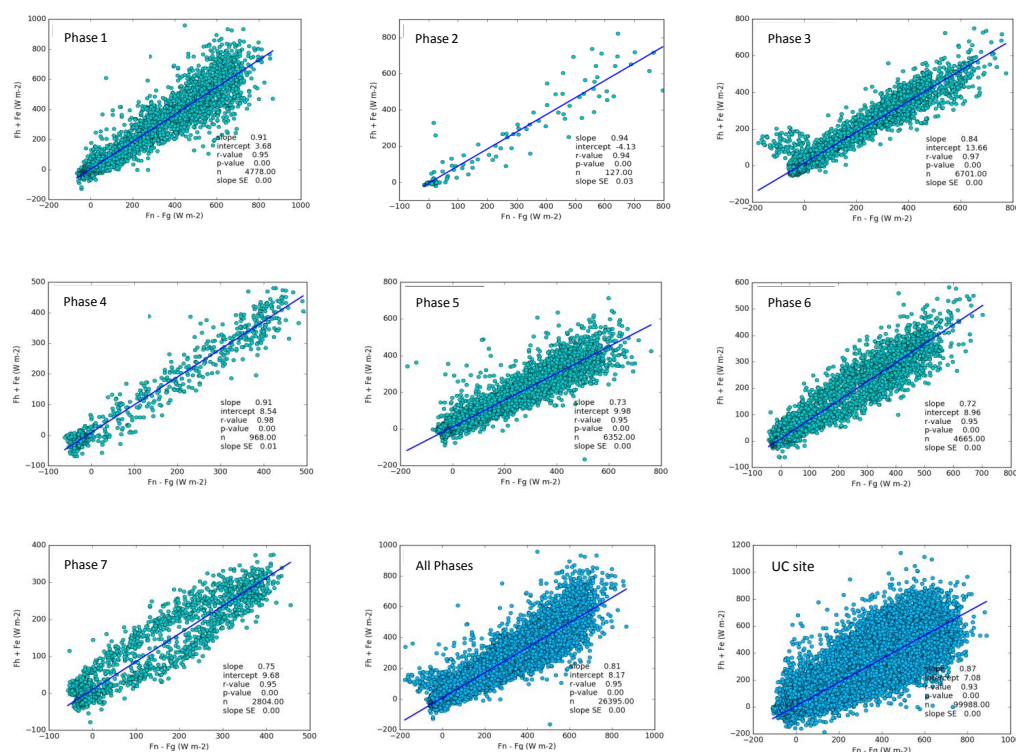


81 Figure 1





84 Figure 2

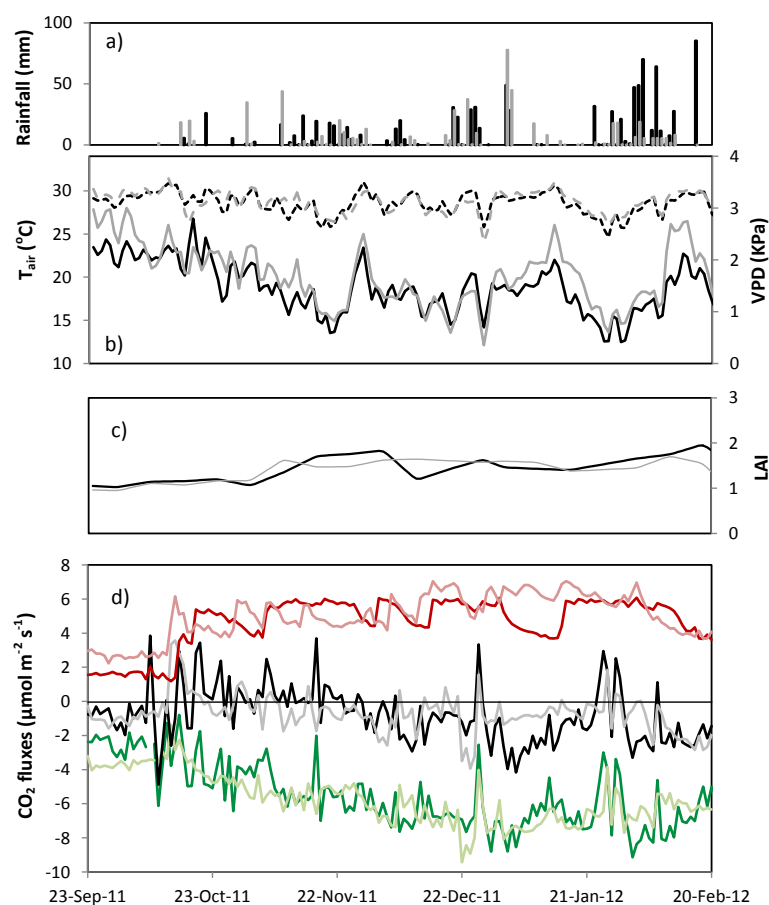


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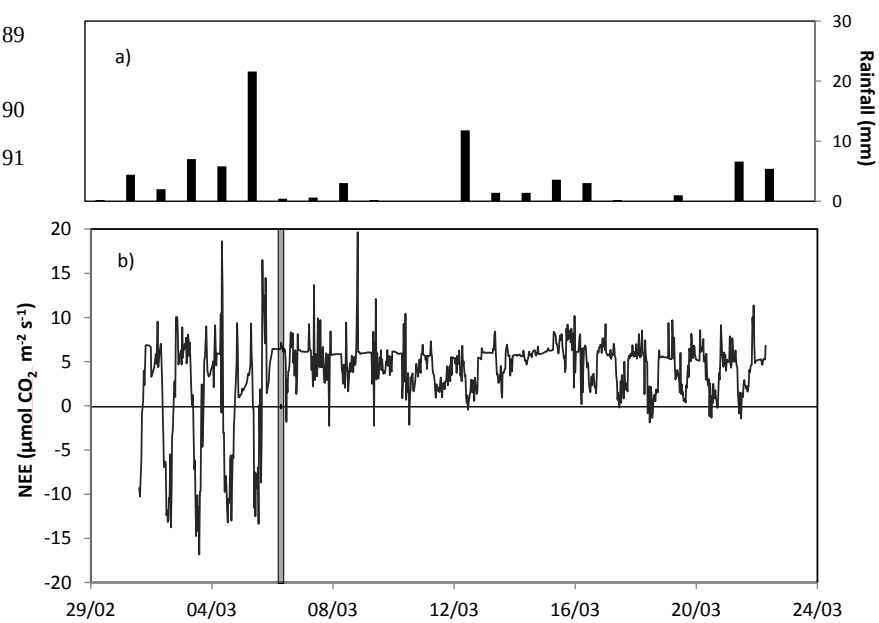
86 Figure 3

87



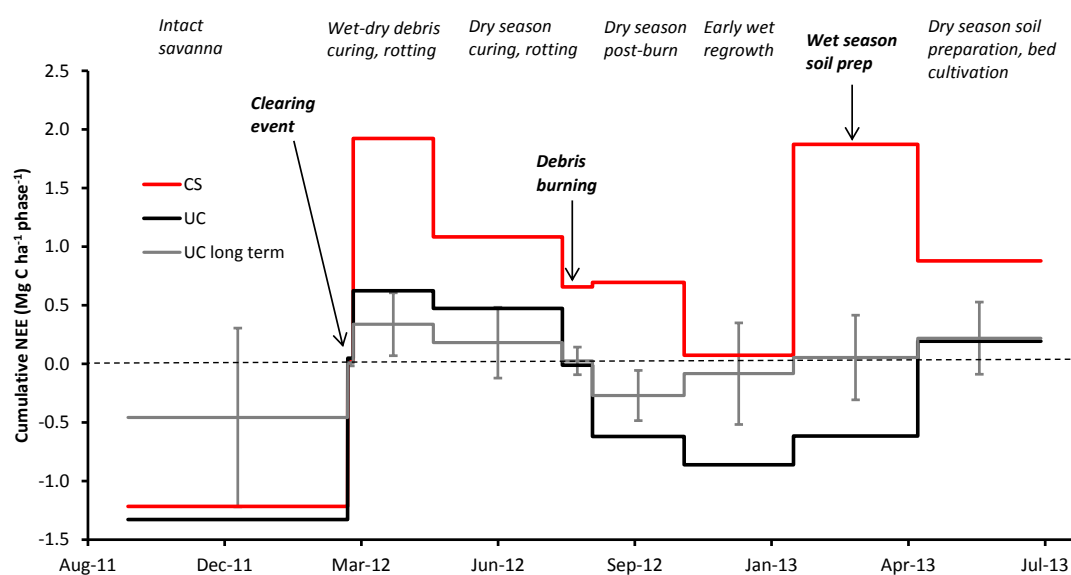


88 Figure 4





92 Figure 5



93

94